State Trails Advisory Committee Meeting

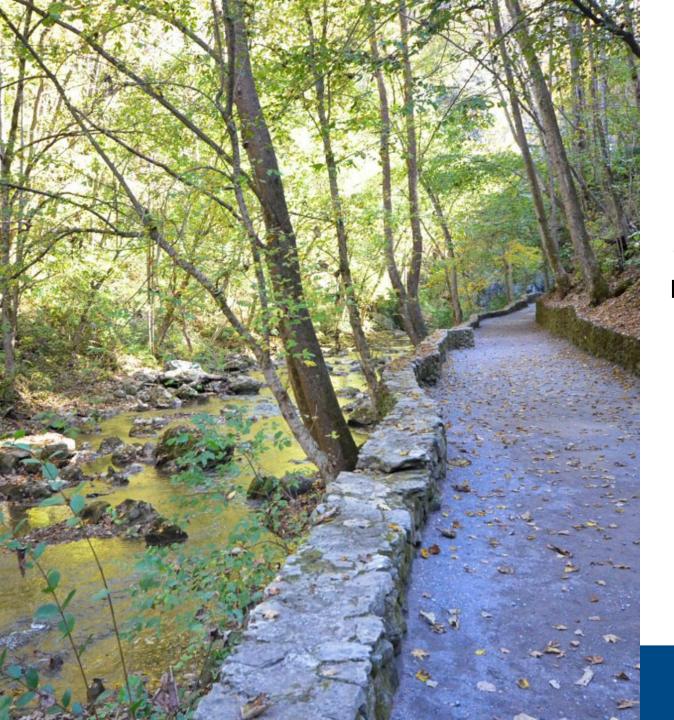


Welcome



Agenda

- I. Welcome
- II. Virginia Outdoors Plan
- III. Short Break
- IV. VDOT State Trails Office Update
- V. Break
- VI. Member Updates
- VII. Meet and Greet Presenters
- VIII. Wrap Up
 - I. Next meeting virtual, fall (date to be announced)
 - II. Thank You!



Meeting Purpose

This meeting is one of two currently held annually to present relevant, up to date information to the State Trails Advisory Committee. The committee was formed to help facilitate DCR in developing and implementing a statewide system of attractive, sustainable, connected, and enduring trails for the perpetual use and enjoyment of citizens.



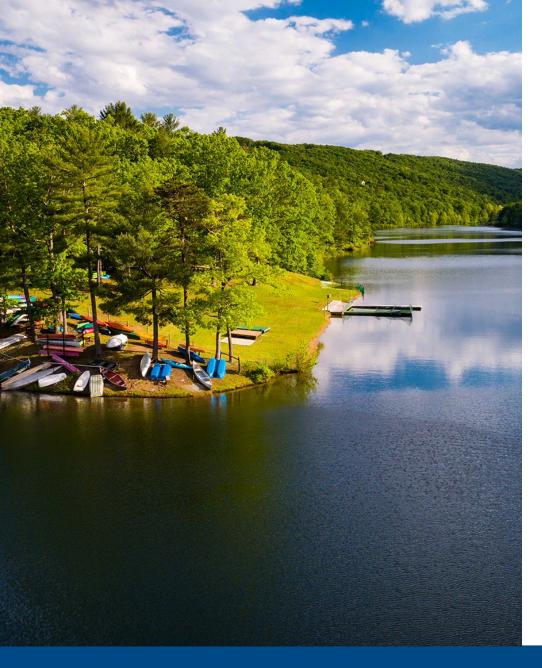
VIRGINIA OUTDOORS PLAN 2024

Best in Class Recreation for All

Presentation for Virginia United Land Trust Conference and STAC Spring Meeting

April 2025





What is the Virginia Outdoors Plan (VOP)?

- A 5-year Commonwealth-wide planning document
- Supports grant funding prioritization
- A recreation centric and conservation-oriented planning tool
- Includes a recreation-interest survey of Virginia's residents (Virginia Outdoors Survey)
- A Land and Water Conservation Fund requirement
 - Statewide Comprehensive Outdoor Recreation Plan



Land and Water Conservation Fund (LWCF)

LWCF Act of 1965

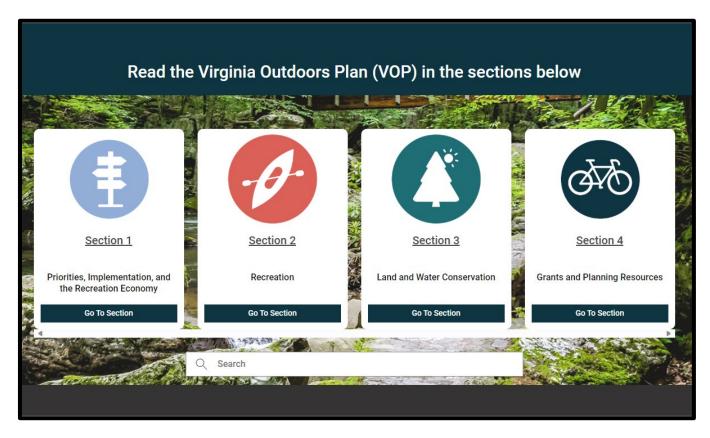
- Administered by the U.S. Department of Interior National Park Service
- A Federal, State and Local Partnership with a State Assistance Program
- Provides matching grants (50/50) for the acquisition and development of public outdoor recreation areas and facilities
- Property is protected in perpetuity for the purpose of outdoor recreation



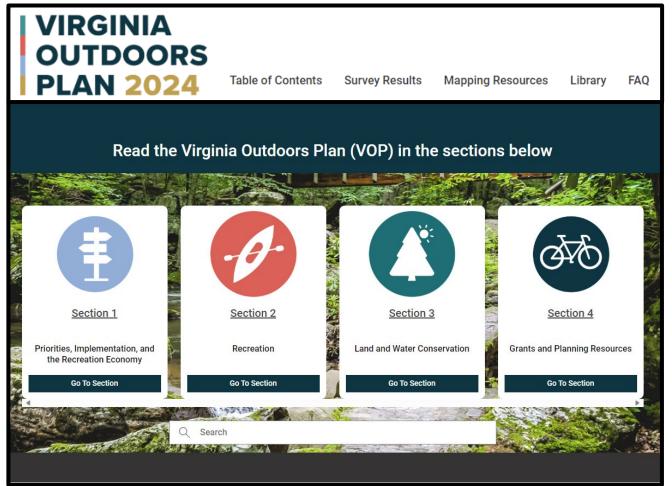
The 2024 VOP is Distinctive

Uses tools by the Environmental Systems Research Institute (ESRI)

- The **first-of-its-kind** statewide plan, this product is a digital, living document.
 - Hub Site with StoryMaps
- Contains the latest linked resources and partnership opportunities to plan recreation projects and find grants.
- Advocates and policy-makers can easily access the site to learn about current needs across the state.
- Includes the full Virginia Outdoors Survey (VOS)
 report with new tools.



A navigation block on the VOP Home Page



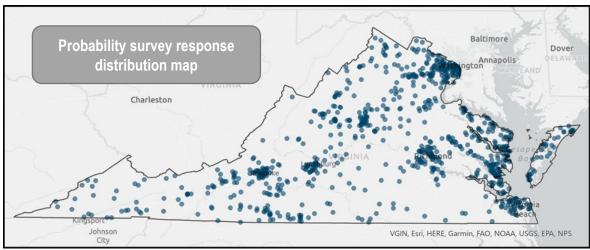
Components of the VOP

- Four Sections
- Table of Contents that serves as a site map for users and grant applicants.
- Survey Results page with the Virginia
 Outdoors Survey report (pdf), and 7 data
 dashboards of regionalized data and statistical findings from the report.
- Mapping Resources page with 5 recreation inventory dashboards, and current geospatial planning tools.
- Library of published papers and other agency plans used during development of the plan.



The 2022 Virginia Outdoors Survey (VOS)



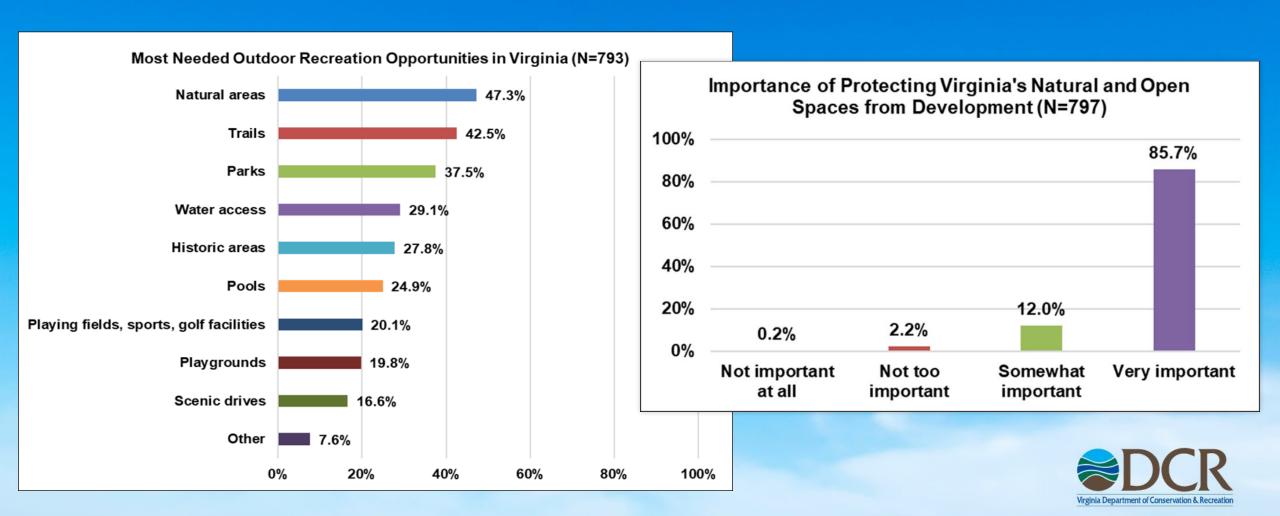


Data-Driven Planning

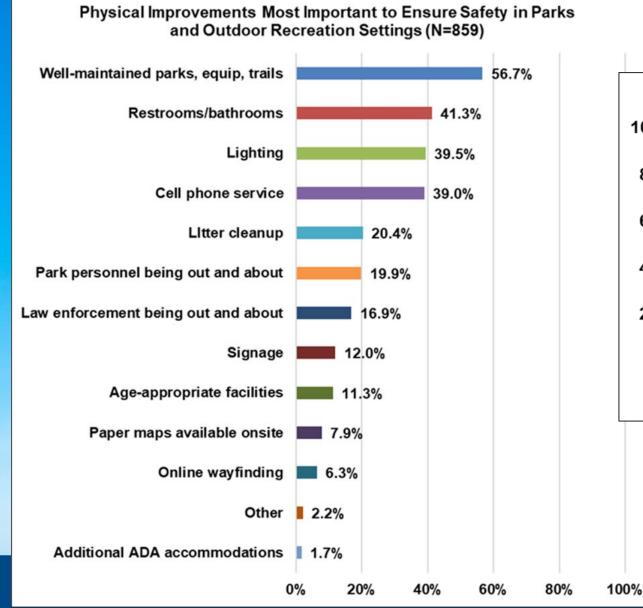
- Statistical-Probability results for accurate representation of Virginians
- Crowd-source online survey captures recreation interests of the general population and organized stakeholders
- Survey results reveal responses defined by:
 - geography and proximity to recreation
 - demographic variables
 - Recreation activities
 - Values and perceptions on conservation and recreation

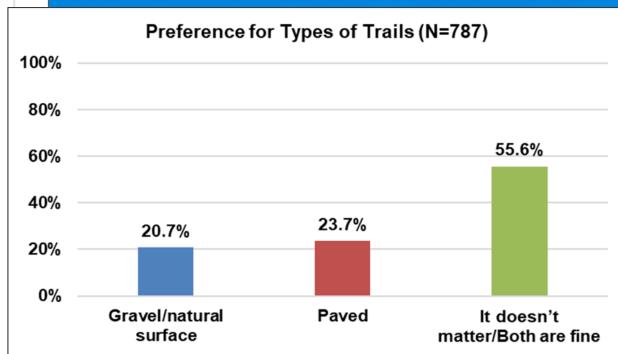


Survey Results - What do Virginians value?



Survey Results – Opportunities for Improvement









How Can You Use the VOP?

Mapping Resources

- Screen for resources (i.e. wetlands, ag soils, unique habitats, cultural, etc.)
- Plan potential development
- Enhance protection including restoration and resources management

Survey Results

Cite statewide and regional statistics

StoryMaps (Sections)

- Align projects to meet section Recommendations
- Use in-text citations that support the project
- Find partnerships that facilitate statewide efforts in conservation and recreation initiatives

Grants

- Explore a broad variety of programs
- Find guidance on state and federal requirements

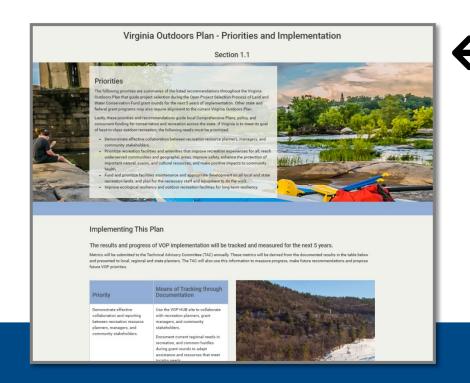
(i.e. NEPA, Section 106)

VOP Sections At a Glance - Section 1

Inside the VOP HUB

Key Takeaways

- Summarizes the **overarching priorities** from recommendations in the VOP.
- Guidance for implementing the plan, including future documentation, data collection, and deliverables to the VOP Technical Advisory Committee.





 Economic data that supports outdoor recreation investment, and a look back at how the pandemic impacted recreation resources in Virginia.

Section 1

1.1 - Priorities and building metrics

1. VOP
Recommendations
capture statewide
initiatives and
current needs

2. Priorities
(summarized VOP
Recommendations)
guide
implementation
of this plan

3. Metrics inform current progress, and formulate future VOP Recommendations





Section 1 - Recreation Economy

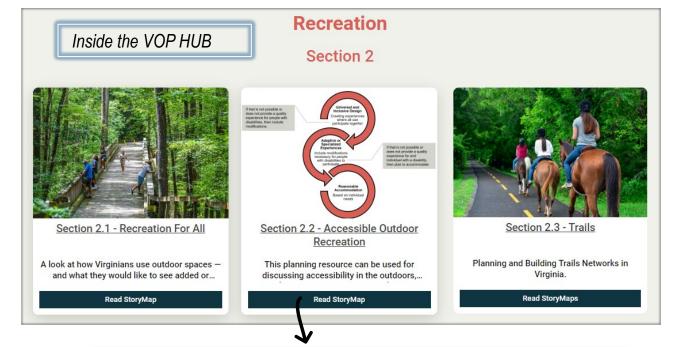
1.2 - Includes linked resources for planners

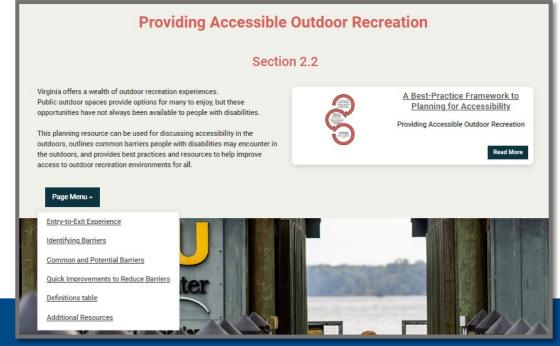
- Virginia Tourism Corporation's Drive 2.0 Statewide Plan
- Economic advantages of protected open space
- Bureau of Economic Analysis Outdoor Recreation Satellite Account data
 - Outdoor recreation contributed \$11.3 billion to Virginia's economy (2023)
- Data from the National Park Service (NPS) on visitor spending in Virginia at NPS lands
 - \$2.3 billion in Economic Output; e.g. Camping \$34.2M, Restaurants \$366M, Recreation industries \$90.4M
- Economic impact of Virginia State Parks
 - Economic activity stimulated by State Parks generated \$35.7M in state and local tax revenues (2023)

Section 2 – Recreation

Key Takeaways

- Focus on recreation activities.
- Planning priorities include expanding access, safety, individual and community health, and resiliency.
- Improving accessibility planning barrier-free entry-to-exit experiences.
- Recreation activities on trails, and the current state of trail planning, funding, and needs.



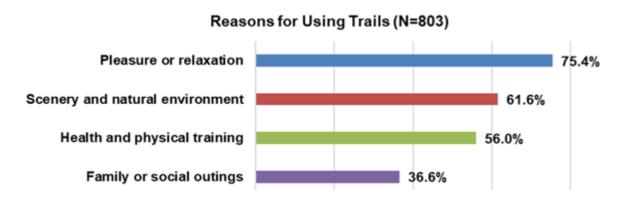


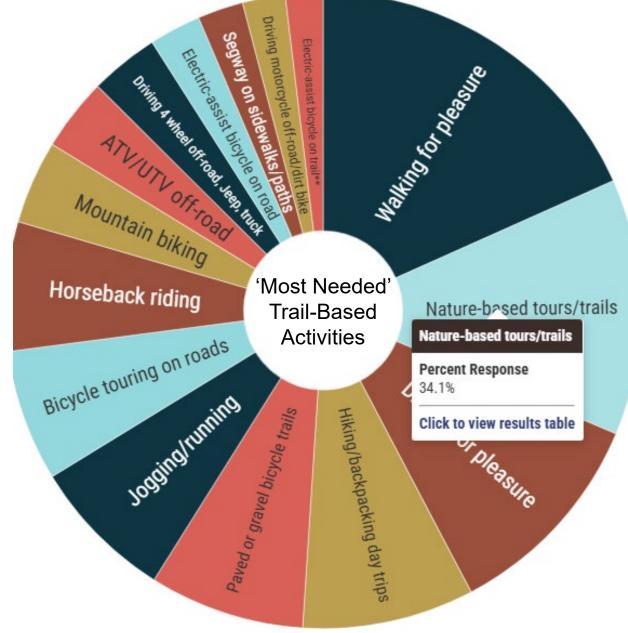
Section 2

Section 2.1 - Using survey results and in-text citations

Expanding Trail Networks (2.1.4)

- "Trails allow for walkable communities and access to nearby recreation."
- "The journey to the recreation area is part of the recreation experience."
- "Surveyed Virginians indicated that park access from neighborhood trails (22.3%), and easy-to-walk, paved trails (42.7%) could improve participation in outdoor recreation."

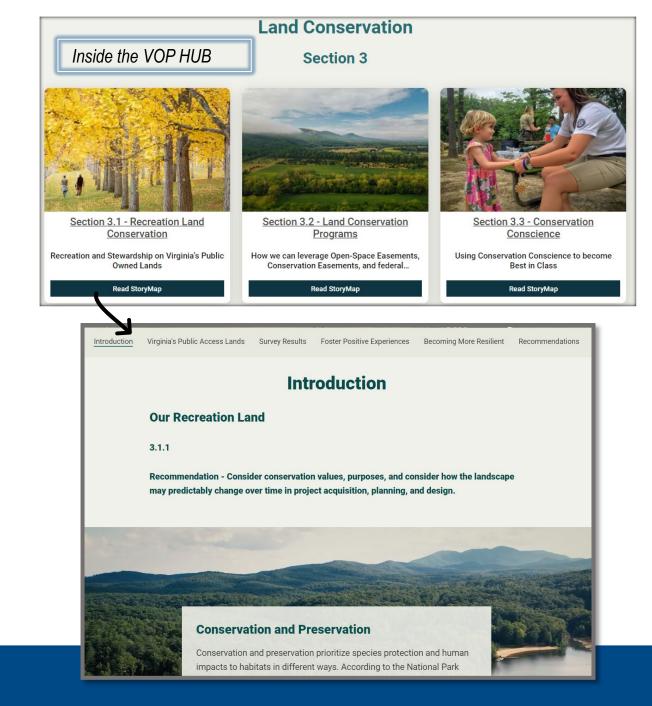




Section 3 – Conservation

Key Takeaways

- Focus on protection and stewardship of private and recreation lands and waters.
- Descriptions and examples of conservation and preservation projects and partnerships.
- A view of Virginia's Public Access Lands for all related agencies and partners.
- Conservation programs that serve all to have a resilient future.
- How a Conservation Conscience leads to protecting lands and ecological assets for all to enjoy.





Once natural lands and historic areas are lost, they are lost forever. Preserve, preserve, preserve.

Survey respondent, Virginia Outdoors Survey Report

Section 3

Sections 3.1 & 3.2 – In-text citations that support both private and public land conservation

Section 3.1.3

- "Most respondents (85.7%) believe that it is important to protect Virginia's natural and open space lands from development."
- "91% of Virginians believe public funds should be used to acquire land to prevent the loss of natural areas."

Section 3.2.3

- "Ecosystem services and other appreciable values arise from conserved tracts of land, especially connected and conserved tracts of land."
- "Water quality improvement efforts and overall watershed integrity significantly influence resource conservation and recreation enjoyment."



Section 4 – Grants

Inside the VOP HUB

Gateway for Funding - devoted to assist applicants and promote grant programs

Key Takeaways

- Recommendations during all steps of planning a recreation or conservation project
- Guidance to achieve success and access funding
- Navigating agency coordination for NEPA and Section 106 - compliance for Federal funding
- Finding grant, costshare, and agency programs that suit specific planned project



Federal and State Grants - Planning Assistance

Section 4



Section 4.1 - Federal and State Grants

Looking for a grant program? Learn more about the Land and Water Conservation Fund and other grant programs that support the topics covered in the Virginia Outdoors Plan.

Visit Page





Section 4.2 - Grant Planning for Success

An overview of common grant purposes, best practices to improve eligibility, incorporating..

/isit Page



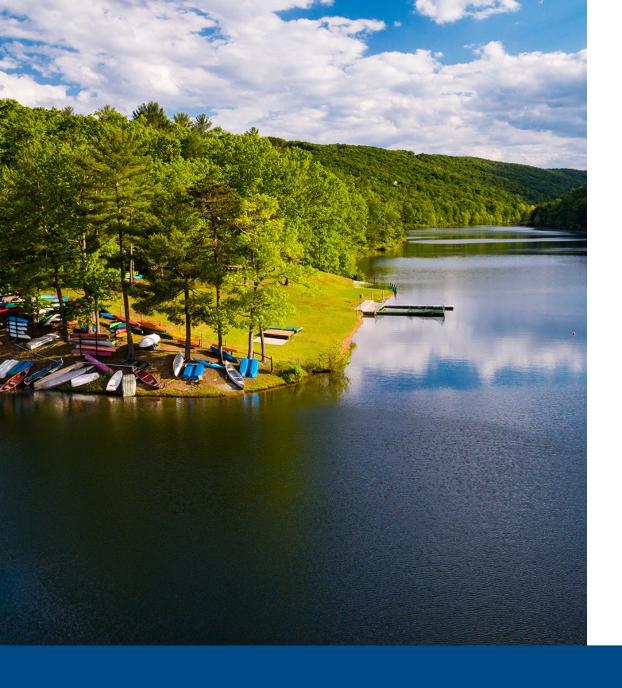
Section 4.3 - Navigating Federal and State Requirements

An assistance tool for LWCF applications

Visit Page



Grant manuals and grant announcements provide details on the program requirements and stipulations, and it is also common for grant managers to hold



Gateway to Funding

Total Grant Funds 2018-2023
LWCF, Recreational Trails Fund, Outdoor Recreation Legacy Partnership Program, Trails Access

A-------

\$33,915,746.92

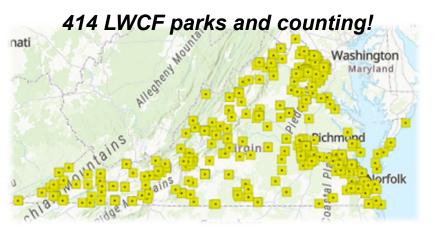
Awarded through the Department of Conservation and Recreation - Planning and Recreation Resources

LWCF Funds Used in Virginia

Between 2018-2023

\$12,573,483.01

Acquisition and development grants for outdoor recreation across the state.





Survey Results in Dashboards

VIRGINIA OUTDOORS PLAN 2024

Table of Contents

Survey Results Mapping Resources Library

Inside the VOP HUB

Regionalized survey results alongside recreation data for simultaneous spatial analysis.

A demographic variables dashboard shows results that stood out between statistically weighted demographic groups a first for the Virginia Outdoors Plan

Surveyed activities are easier to find, filter, and interpret in regional dashboards

Recreation Activities VOP Category

ATV/UTV off-road

Hiking/backpacking day trip

Paved or gravel bicycle trail

Bicycle touring on roads

More Needed Last 12 Months (2021-2022)

Percent Response (%)

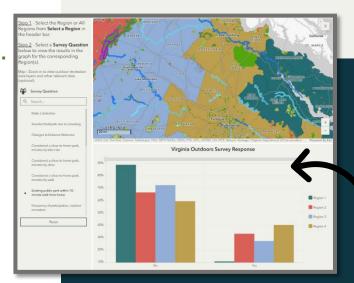
27.50

23.00 18.40 15.00 14.90

14.30 12.10

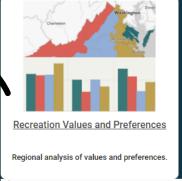
9.20 6.00

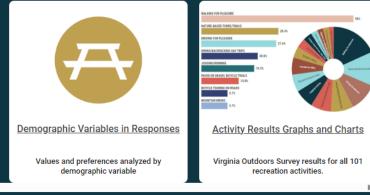
VOS Question



Virginia Outdoors Survey Report -PDF document of the statewide and regionalized survey results

Virginia Outdoors Survey Results Dashboards















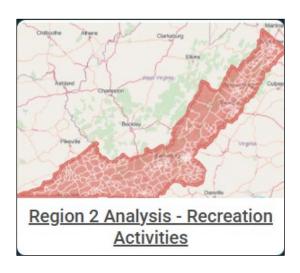
Data-Driven Planning

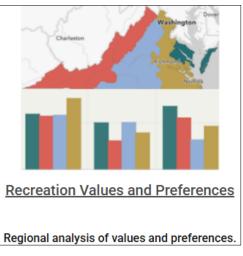
Planning Scenario

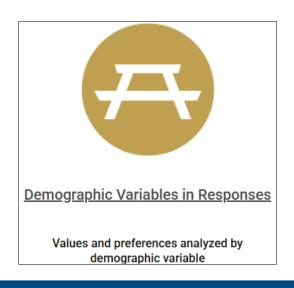
A large tract of land along the river is bequeathed to a locality for conservation and recreation access. Mapping Resources screening shows areas of interest that would support nature-based recreation on site. The region will benefit from a new park, and planners want to reference the VOP to raise funds for recreation trails, water access, and habitat restoration.

- 1. What recreation activities do residents want more of?
- 2. What would help improve access, safety, and how should the new park be developed?
- 3. Will the project serve the interests of the area's unique community?

4. Which VOP text citations support this project idea?











The Virginia Outdoors Plan guides the Commonwealth's communities in connecting people with their most desired outdoor recreation opportunities and protection of natural and scenic resources that add value to our daily lives. The plan identifies Virginia's strategies, priorities, and planned actions so that the state remains eligible for apportionment funds from the Land and Water Conservation Fund (LWCF). With continual funding and fulfillment of LWCF obligations, Virginia will increasingly be recognized as best-in-class for outdoor recreation, and natural and cultural resources stewardship.

The Path Forward

VOP implementation years, 2025-2030

- Connect with our regional partners and community stakeholders
- Facilitate full use of the VOP platform with training webinars, hybrid workshops, and statewide conference presentations
- Provide informative support to potential grant applicants







The VOP is Live!

National Park Service approved the plan Dec. 17, 2024





VIRGINIA OUTDOORS PLAN 2024



https://vop-vdcr.hub.arcgis.com



https://vop-vdcr.hub.arcgis.com/

DCR Grants Contact

2025 Grant Rounds

Recreational Trails Program (RTP) - maintenance & improvements on existing trails

Kellie Seaton recreationgrants@dcr.virginia.gov 804-786-1119

March 11 - May 6

Land and Water Conservation Fund (LWCF)

State & Local Formula

Acquisition and/or Development

Kristal McKelvey <u>kristal.mckelvey@dcr.virginia.gov</u> 804-508-8896

June 2 - August 28 (LWCF)

Virginia Land Conservation Foundation (VLCF)

Easements or Acquisitions – multiple categories

Suzan Bulbulkaya suzan.bulbulkaya@dcr.virginia.gov 804-971-0257

TBD at June board meeting



Additional Information: https://www.dcr.virginia.gov/recreational-planning/grants

Thank You

Matthew Wells – Director, Department of Conservation & Recreation (DCR)

Frank Stovall – Deputy Director of Operations (DCR)

Kelly McClary – Division Director, Planning & Recreation Resources (PRR)

VOP Project Managers

Kristal McKelvey – Chief Recreation Grants Manager

Allison Tillett – Environmental Program Planner



Break







STATE TRAILS OFFICE UPDATES

State Trails Office Updates

- Staff
 - Jakob Helmboldt
 - State Trails Administrator
 - Transportation and Mobility Planning Division
 - Ross Tepe
 - State Trails Administrator
 - Local Assistance Division
 - Cassi Patterson
 - State Trails Program Coordinator
 - Local Assistance Division

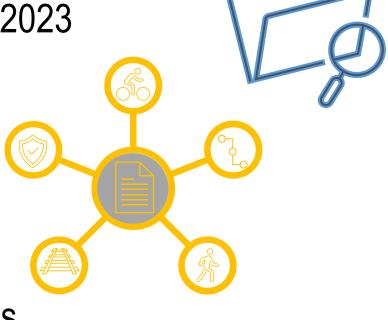


The Virginia Creeper Trail, Southwest Virginia

What is the State Trails Office?

 The State Trails Office (STO) was established in January 2023 through a 2022 General Assembly budget amendment

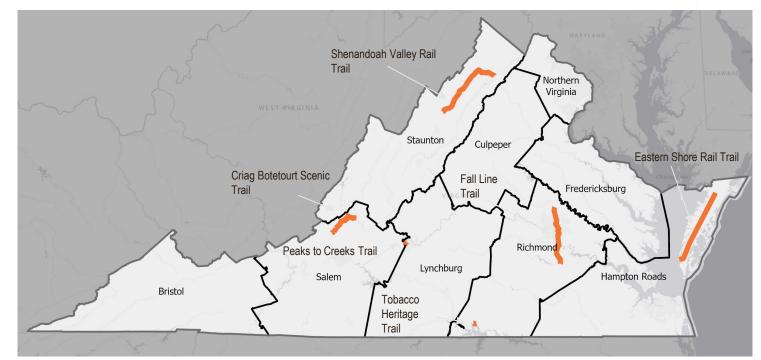
- Key initiatives include:
 - Develop a State Trails Plan
 - Establish an Information Clearinghouse
 - Create a Trail Type and Surface Selection Guide
- The General Assembly designated funding for priority trails





General Assembly Priority Trails

- Shenandoah Valley Rail Trail
- Eastern Shore Rail Trail
- Tobacco Heritage Trail
- Peaks to Creeks Trail
- Craig Botetourt Scenic Trail

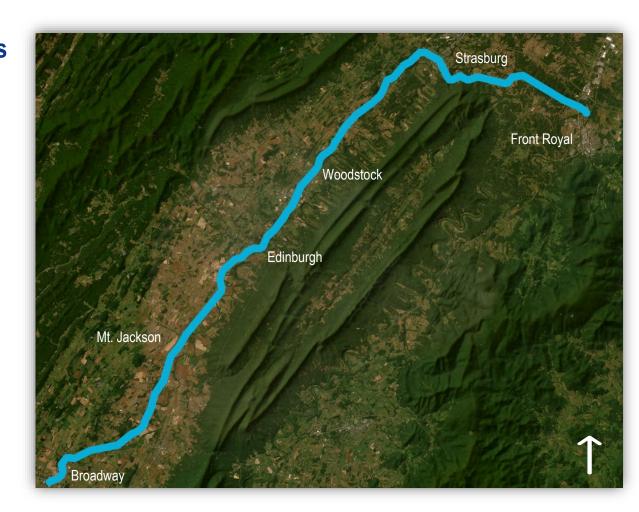


General Assembly Priority Trails and VDOT Districts

Fall Line Trail (2024 General Assembly Session)

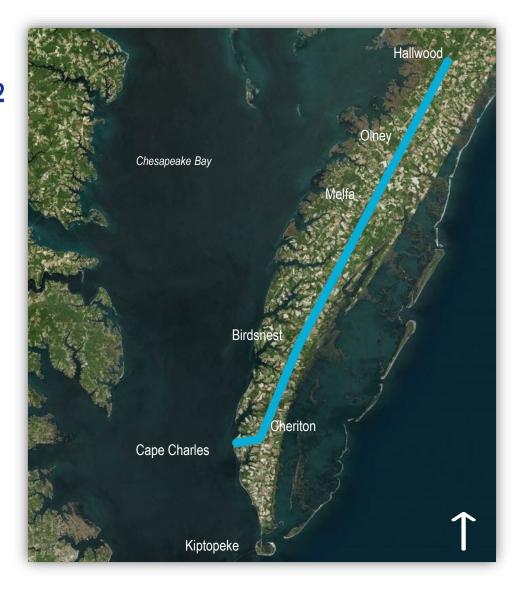
Shenandoah Valley Rail Trail

- VDOT District: Staunton
- Localities: Rockingham, Shenandoah, Warren Counties
- Length: 48.5 miles
- GA Allocation: \$35M
- Rail with Trail Assessment status:
 - Phase 1: Alternatives Analysis
 - Phase 2: Corridor Assessment (current)
 - Phase 3: Assessment Findings



Eastern Shore Rail Trail

- VDOT District: Hampton Roads
- Localities: Accomack County, Northampton County; includes 12 incorporated towns
- Length: 49.1 miles
- GA Allocation: \$3.75M
- Status:
 - Cape Charles to Cheriton (3.53 miles) (Construction)
 - Other funding
 - Potential SMART SCALE Round 6 funding (~11.1 miles) (Cheriton to Birdsnest)
 - Federal RAISE Grant: (Birdsnest to Melfa) (~12.5 miles)
 - SMART SCALE Round 5: Melfa to Olney (4.21 miles)



Tobacco Heritage Trail

VDOT District: Richmond

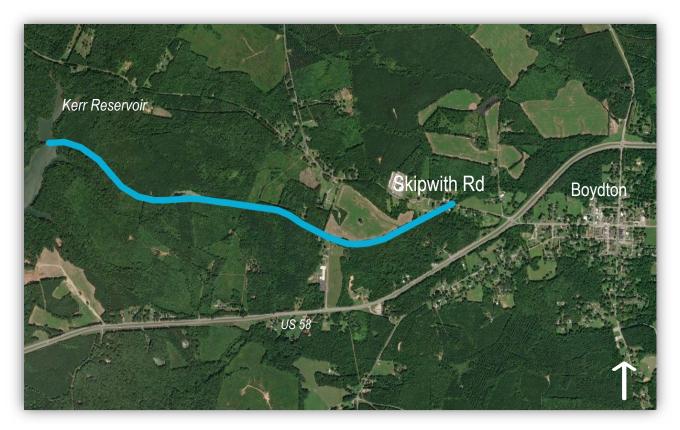
Localities: Mecklenburg County

• Length: 2.0 miles

GA Allocation: \$4M

• Status:

Preliminary engineering started, public involvement upcoming, potential advertisement Winter 2026



Peaks to Creeks Trail

VDOT District: Lynchburg

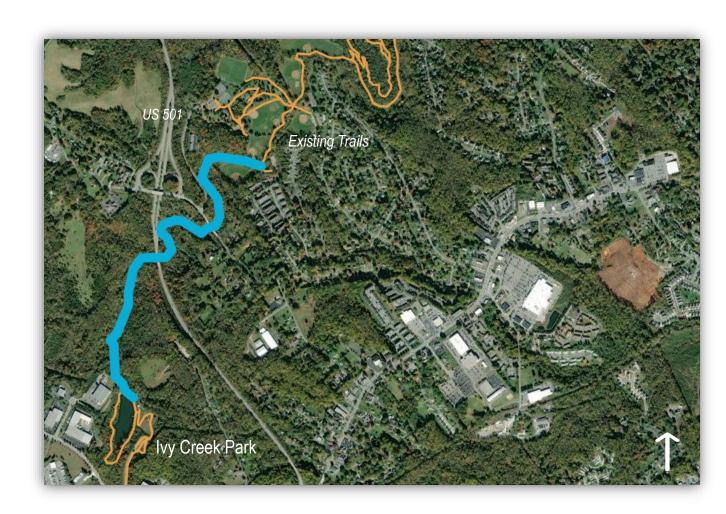
Localities: City of Lynchburg

• Length: 2.2 miles

GA Allocation: \$15M

• Status:

 Survey underway along corridor, design to begin this spring



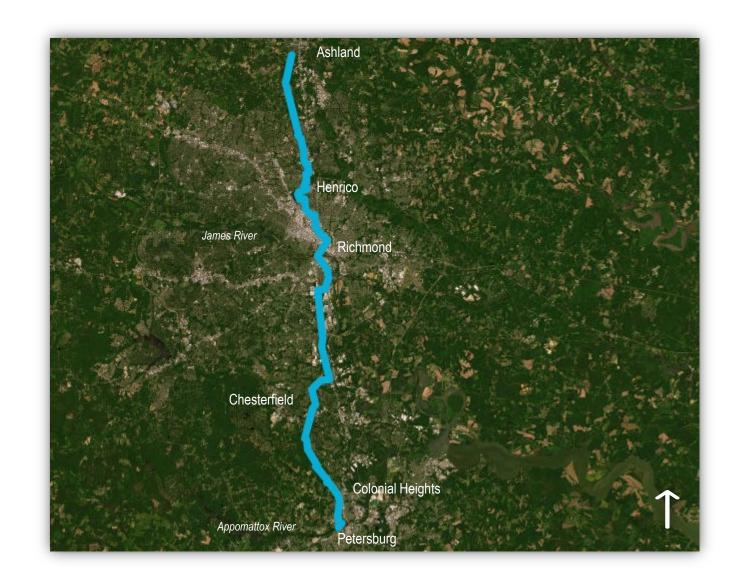
Craig Botetourt Trail

- VDOT District: Salem
- Localities: Botetourt and Craig Counties
- Length: 26 miles (9 miles on secondary roads)
- GA Allocation: \$19.5M
- Surface Type: Aggregate and some lowvolume secondary roads
- Status:
 - Design work underway, public meetings scheduled for Summer 2025



Fall Line Trail

- VDOT District: Richmond
- Localities: Ashland Town; Chesterfield, Hanover and Henrico Counties; Colonial Heights, Petersburg and Richmond Cities
- Length: 43 miles
- Surface Type: Paved
- Status:
 - Some phases under construction, others in planning/early design phase
- GA Allocation: \$7.5M
 - Kanawha Plaza (Richmond) segment
 - Chesterfield Route 1 segment



Virginia Trail Type and Surface Selection Guide

- Objectives:
 - Trail Users Overview
 - Typical Trail Corridors
 - Trail Typologies
 - Trail Design Guidance
 - Integration to VDOT's Road Design Manual
- Decision matrix for trail development based on context, design, and federal/state funding eligibility criteria
- Overview of additional considerations
 - Cost, resiliency, maintenance needs, and accessibility
- Expected Fall 2025



Key Features

Examples of content to be shown in the guide

The Virginia Trail Type and Surface Selection Guide will include:



Trail Types

Explore trail type options for both transportation and recreation, from paved to natural surface trails.

Use the guide to help choose the right trail surface and learn more about considerations for certain trails including, but not limited to:

- · Shared use paths
- Trails in challenging environments, including utility corridors, floodplains, and wetlands
- Natural surface trails (hiking, biking, and/or equestrian)



Trail Surface & Standards

Review detailed standards and best practices for each trail type and surface.



and paved paths.

From rails-to-trails, paved urban trails, to natural surface trails, Virginia is rich with examples of best practices that including rail-trails, natural surface trails, can inform surface selection.



Geographical Contexts

Understand how geographical differences influence the selection of appropriate trail surfaces.

One size does not fit all. This guide will help communities apply what trail surface types are most context sensitive to their communities.



Accessibility Standards

Review when full accessibility is required and how it relates to trail surface selection.

Easy to understand guidance will outline when hardened surfaces are required on trails, how to achieve universal access, and best practices for surface selection for those using a wheelchair.



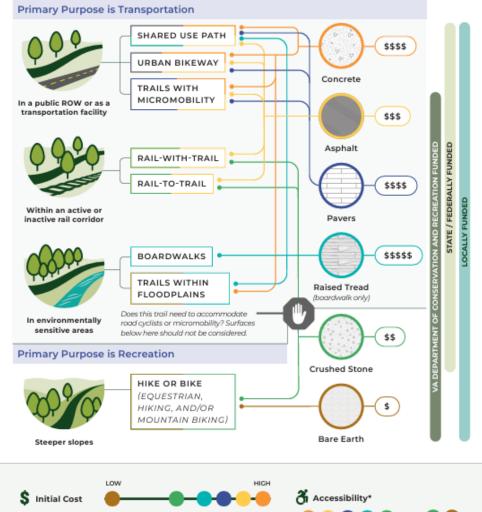
Trail User Profiles

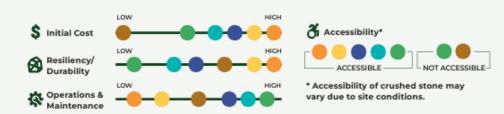
Discover how trail user needs (like pedestrians, cyclists, equestrians, etc.) can inform surface selection.

Learn about different trail user needs in order to ensure design accommodates your users with the appropriate surface selection.

Selecting the Right Surface for Your Trail Project

The following is conceptual in nature and will be refined to specific Virginia context in the guide





Statewide Multi-Use Trails Plan Phase I Recap

Analyses Completed

- Population
- Employment
- Underserved communities
- Safety priority corridors

Themes

- Connected
- Accessible
- Contrasting Geography
- Safe

Multi-Use Trails definition

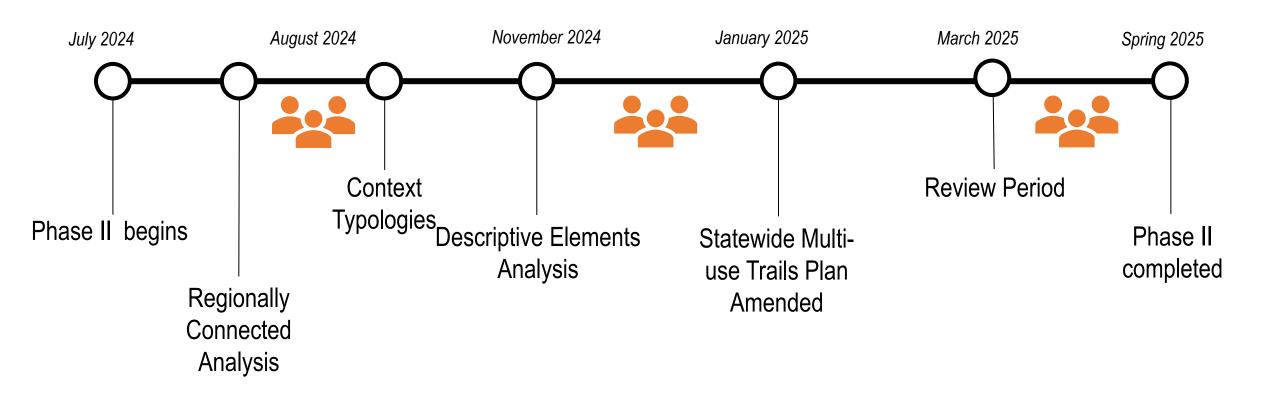


Statewide Multi-Use Trails Plan Phase II Scope

- State Trails Office Advisory Committee Meetings
- Spatial Analysis
 - Regionally connected
 - Population density typologies
 - Descriptive elements
 - Tiering of network
- Aggregated funding opportunities
- ArcGIS Online StoryMap
- Updated Statewide Multi-Use Trails Plan

Statewide Multi-Use Trails Plan Phase II Schedule





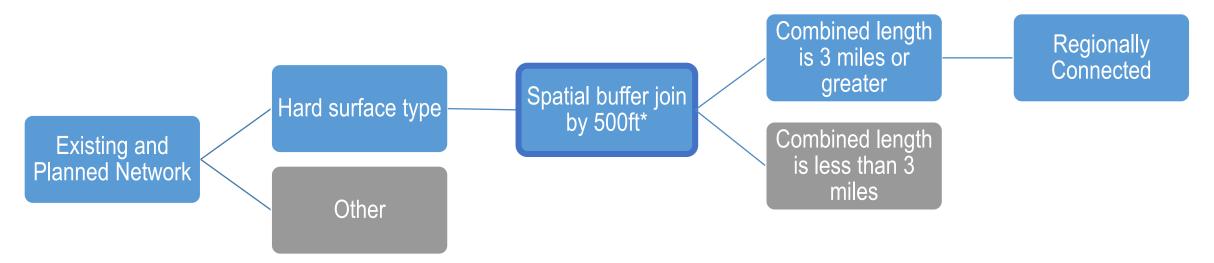
Spatial Analysis - Regionally Connected Definition

Regionally Connected:

- Existing + Hard Surface >= 3 Miles
- Existing Connected Trails + Hard Surfaced >= 3 Miles

OR

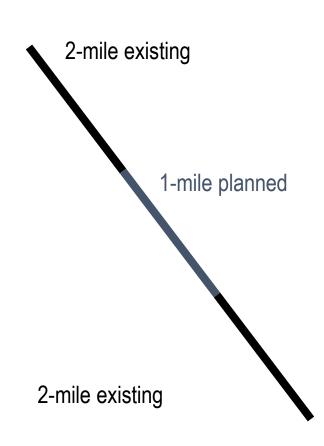
Planned + Existing (Combined Length) >= 3 Miles + Hard Surfaced



Regionally Connected - Join by Distance

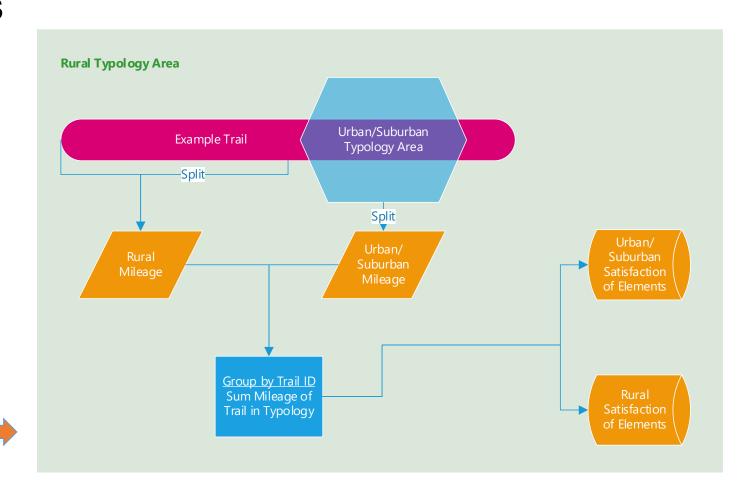
- Spatial analysis was conducted to identify planned trails that extend or fill the gaps in the existing trail network (0.1 miles distance)
- Length of these combined segments were calculated
- 3-mile threshold applied for trail segment to be regionally connected

[•]Example: A 1-mile trail that bridges a gap between two 2-mile trails could be considered 5 miles in total length



Population Density Typologies

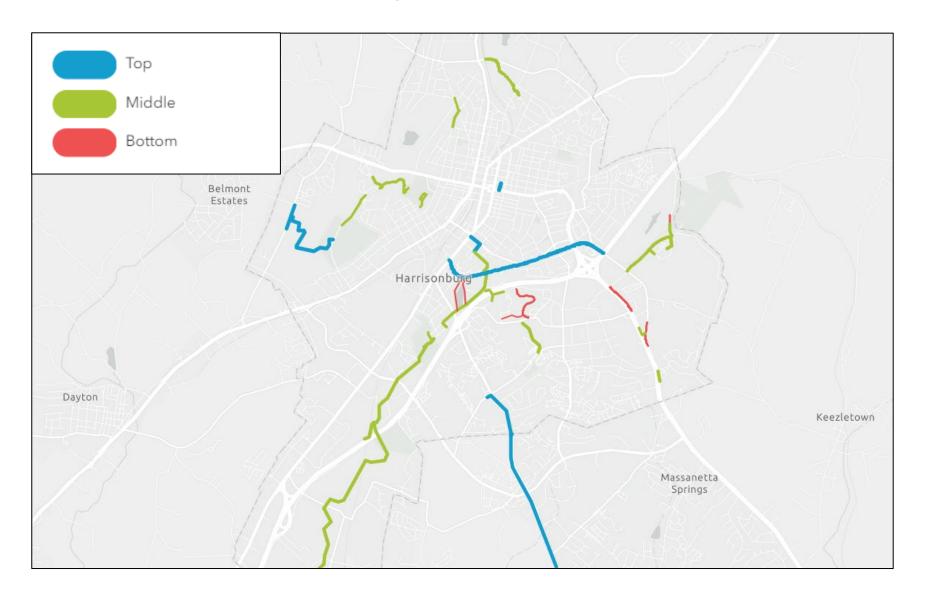
- Understand the areas where trails are located
 - Trails within each typology will be tiered to understand how they satisfy the descriptive elements
 - Our approach for determining where trails fell



Descriptive Elements Analysis

Element	Data Source	Question Being Answered	
Key destinations	Virginia Landmarks Dataset (VGIN)	How can these facilities provide access to key destinations (schools, libraries, emergency services, hospitals, Commonwealth facilities)?	
Transit stops	Open-source transit data (GTFS)	How can these facilities connect to other travel modes and facilities for non-motorized users?	
Dedicated bicycle facilities	VDOT Bicycle Facilities Inventory		
Pedestrian facilities	Open-source data		
State and local parks	ESRI, DCR, ParkScore	How does this network provide access to recreation facilities?	
Safety and Health Opportunity Index	PBSAP 4.0 and HOI	How can these facilities help improve safety and health initiatives?	

Descriptive Elements Analysis



Trail Statistics

	Regionally Connected Trails	All Trails
Total Miles Evaluated	3,250 Miles	4,239 Miles
Total Segments Evaluated	2,630 Segments	4,745 Segments
Miles Connected by Trail Segments*	1,070 Miles	2,874 Miles

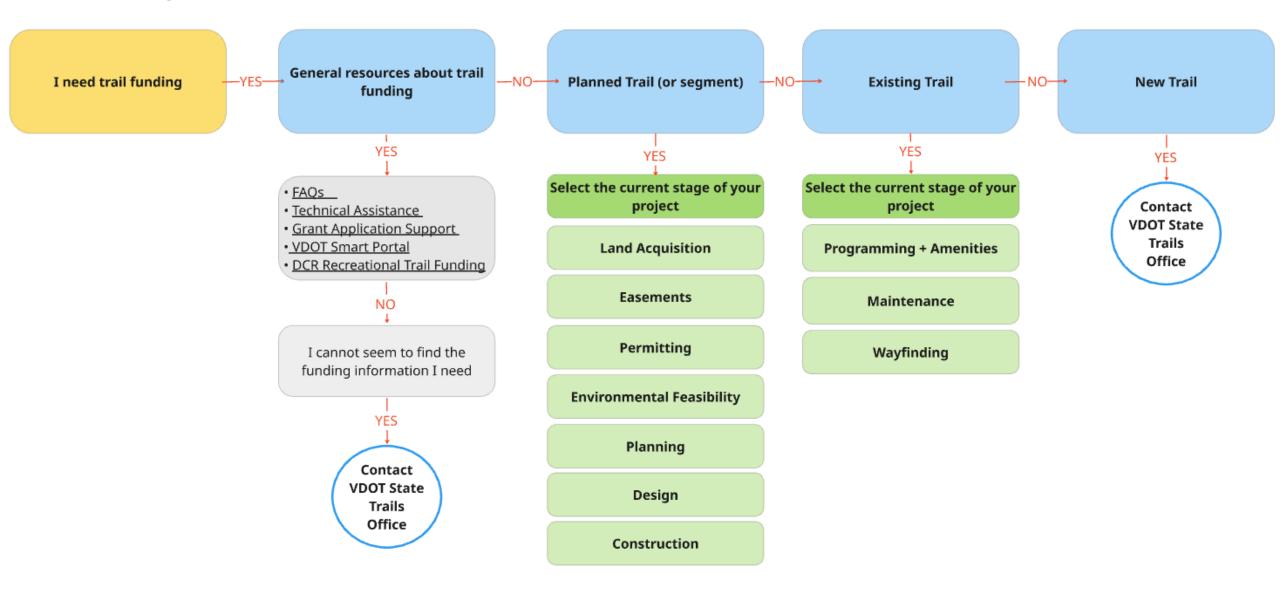
^{*}Miles connected by Trail Segments filtered for only planned trails

Using the Results

How can the results of the analysis be used?

- Support localities in implementation and prioritization
- Aid jurisdictions in identifying funding opportunities
- Enhance understanding of regional connectivity
- Promote coordination for future projects

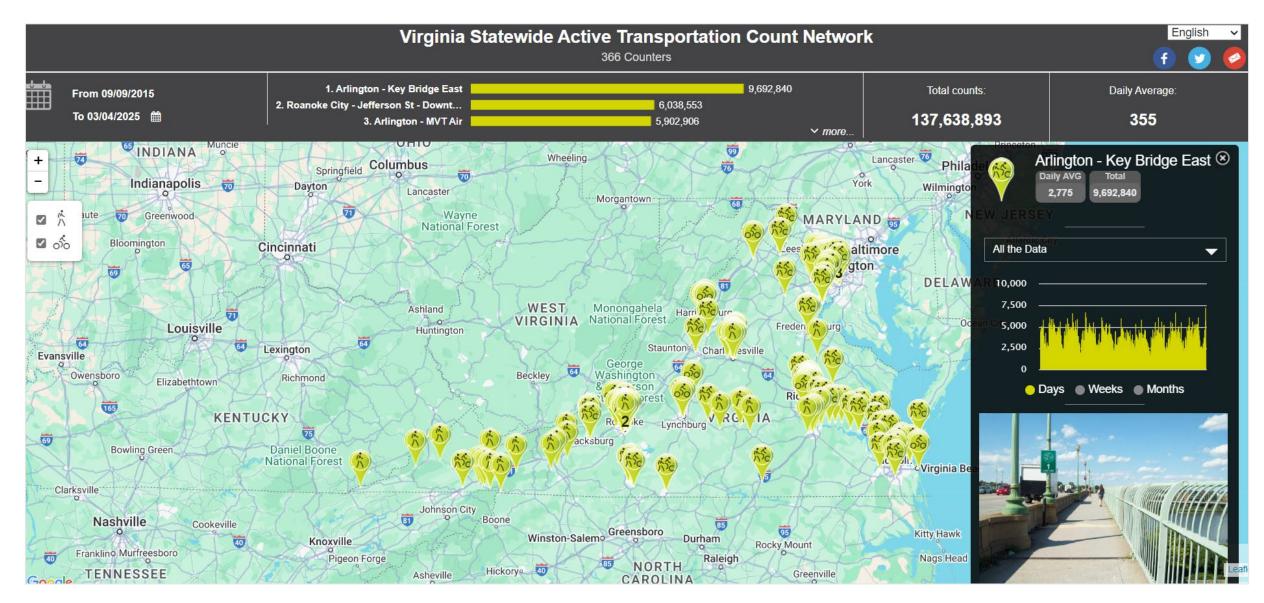
Funding Matrix



VDOT Active Transportation Count Program

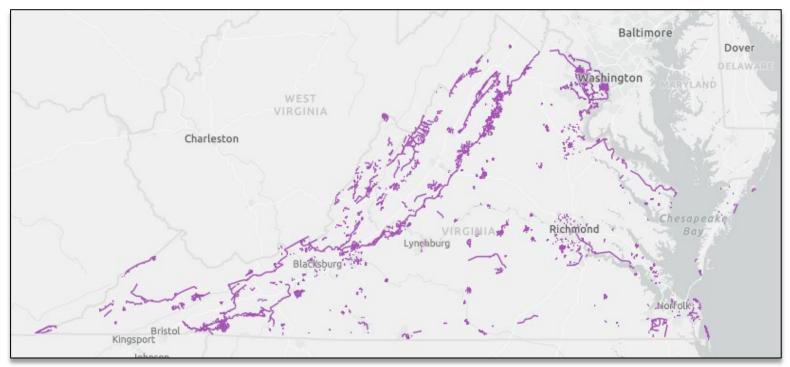
- Initiated in 2018 and managed by VDOT's Transportation and Mobility Planning Division
- Network of 80 permanent VDOT and local partner counters (28 VDOT, remainder local)
- These count pedestrians, bicyclists, and micromobility users on shared use paths, on-street bike facilities, sidewalks, and trails across Virginia
- 55 temporary Pyro counters deployed for one-month year-over-year counts for a total of 350 sites

VDOT Active Transportation Count Program Interactive Map



State Trails Office Resource Hub

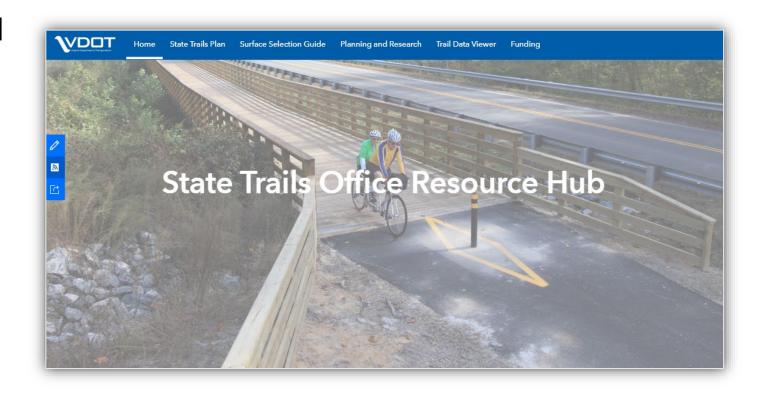
- Trail data
 - VDOT Shared Use Path data
 - DCR All Trail data
- Missing metadata challenge
- Online resource



Trails Data Inventory

Resource Hub Concept

- Ongoing work:
 - Collaborate with DCR for shared data
 - Draft website design
 - Compile existing resources and data
 - Develop trail data dictionary visual matrix
 - Incorporate feedback survey
- Summer 2025 initial launch



Contact Us:

• Website: vdot.virginia.gov/trails

• Contact the State Trails Office: statetrailsoffice@vdot.virginia.gov



Break



Member Reports



Fall Meeting

Virtual – Fall 2025 (Date TBD)



Meet and Greet Presenters



Thank You!

Salim Chishti, Environmental Program Planner PlanningResources@dcr.virginia.gov

Presentation posted on website

https://www.dcr.virginia.gov/recreational-planning/state-trails



